

UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF MASSACHUSETTS

Conservation Law Foundation, Inc.,)	
)	
Plaintiff,)	Case No. 1:24-cv-12320
)	
v.)	AMENDED COMPLAINT FOR
)	DECLARATORY AND INJUNCTIVE
)	RELIEF AND CIVIL PENALTIES
)	
Greyhound Lines, Inc.)	
)	
Defendant.)	(Clean Air Act, 42 U.S.C. §§ 7401, <i>et seq.</i>)
)	

INTRODUCTION

1. This is a citizen enforcement suit brought by Conservation Law Foundation, Inc. (“Plaintiff” or “CLF”), on behalf of its individual members, to redress and prevent Clean Air Act violations that negatively affect the health and lives of Massachusetts residents by repeatedly exposing them to harmful air pollutants.
2. Greyhound Lines Inc., (“Greyhound,” or “Defendant”) owns, operates, and/or manages a fleet of vehicles that travel and are housed in and around the Commonwealth of Massachusetts, including: 700 Atlantic Ave., Boston, MA 02111 (the “South Station Bus Terminal”), 569 E. 1st St., S. Boston, MA 02111 (the “South Boston Bus Lot”), and 55 Frank B. Murray Street, Springfield, MA 01103 (“Union Station”).
3. Greyhound has repeatedly violated, is violating, and will continue to violate the Clean Air Act (“CAA” or “Act”) and the Massachusetts State Implementation Plan (“SIP”), specifically, the Massachusetts motor vehicle idling limits contained within the federally enforceable Massachusetts SIP.

4. Upon information and belief, Greyhound has, on numerous occasions, caused, suffered, allowed, and/or permitted the idling of motor vehicles in excess of the five-minute time period allowed by 310 C.M.R. § 7.11(1)(b), and not in accordance with any exceptions listed in 310 C.M.R. § 7.11(1)(b)(1), (2), or (3).

5. Greyhound has not taken actions sufficient to prevent future violations of the type alleged in this Amended Complaint.

6. Absent an appropriate order from this Court, Greyhound is likely to repeat its violations of the Act as described below. Plaintiff intends this action to encompass post-Amended Complaint violations of the types alleged in this Amended Complaint.

THE CITIZEN SUIT PROVISION OF THE CLEAN AIR ACT

7. Congress has declared that the purpose of the Clean Air Act is “to protect and enhance the quality of the Nation’s air resources so as to promote the public health and welfare and the productive capacity of its population.” 42 U.S.C. § 7401(b)(1).

8. In the “citizen suit” provision of the Act, Congress authorized any person to commence a civil action against any person who is alleged to have violated (if there is evidence that the alleged violation has been repeated) or to be in violation of an emission standard or limitation under the Act. 42 U.S.C. § 7604(a)(1).

9. The Act’s definition of an “emission standard or limitation” includes any standard or limitation established “under any applicable State implementation plan approved by the Administrator.” 42 U.S.C. § 7604(f)(4).

10. The Act directs each state or local air pollution control agency to develop a State Implementation Plan (“SIP”) that describes how it will achieve and maintain compliance with

National Ambient Air Quality Standards (“NAAQS”) set by the United States Environmental Protection Agency (“EPA”) to protect human health and the environment. 42 U.S.C. § 7407(a).

11. Standards or limitations established under any EPA-approved SIP are enforceable by citizens under the Act. 42 U.S.C. § 7604(f)(4).

12. The Commonwealth of Massachusetts has an EPA-approved SIP that includes the regulation located at 310 C.M.R. § 7.11(1)(b) (the “Massachusetts idling regulation”), which prohibits the unnecessary operation of the engine of a motor vehicle while the vehicle is stopped for a period of time in excess of five minutes. 40 C.F.R. § 52.1123; 40 C.F.R. § 52.1120(c); 37 Fed. Reg. 23085.

13. In this action, Plaintiff alleges Greyhound has violated the Massachusetts idling regulation.

14. The Clean Air Act’s citizen suit provision provides the district courts of the United States with jurisdiction to “enforce” emission standards and limitations under the Act and to impose an appropriate civil penalty on the violator of those emissions standards and limitations. 42 U.S.C. § 7604(a).

PARTIES

15. Plaintiff Conservation Law Foundation (“CLF”) is a nonprofit, member-supported, regional organization dedicated to protecting New England’s environment. It is incorporated under the laws of Massachusetts with a principal place of business at 62 Summer Street, Boston, MA 02110. CLF has over 5,600 members, including nearly 3,000 members in Massachusetts. CLF’s mission includes safeguarding the health and quality of life of New England communities facing the adverse effects of air pollution.

16. CLF's members include individuals who live and recreate near the locations where vehicles owned, operated, and/or managed by Greyhound idle in excess of five minutes.

17. The health, well-being, quality of life, and enjoyment of CLF members are harmed by Defendant's violations of the CAA.

18. "Person" in the CAA is defined to include "corporations." 42 U.S.C. § 7602(e). CLF is a corporation and thus a "person" under the CAA.

19. Defendant Greyhound Lines, Inc. is a transportation-focused corporation organized under the laws of the state of Delaware.

20. Greyhound does business within the Commonwealth of Massachusetts.

21. The principal office for Greyhound is located at P.O. Box 660362 Dallas, TX 75266.

22. Greyhound operates 2,300 destinations in North America carrying nearly 16 million passengers a year.

23. Greyhound is a person within the meaning of Section 302(e) of the CAA, 42 U.S.C. § 7602(e).

JURISDICTION, VENUE, AND NOTICE

24. Subject matter jurisdiction is conferred upon this Court by 42 U.S.C. § 7604(a) (CAA citizen suit jurisdictional provision) and 28 U.S.C. § 1331 (federal question jurisdiction).

25. Venue lies in this District pursuant to 28 U.S.C. § 1391(b) (federal venue provision) because vehicles owned, operated, managed, and/or stored by Greyhound were documented idling within this District and because the bus lots owned and/or operated by Greyhound where idling occurred are located within this District.

26. Plaintiff gave Greyhound notice of the violations alleged in this Complaint more than 60 days prior to commencement of this lawsuit by letter (the "Notice Letter"), mailed to Bill

Blankenship, President and COO of Greyhound Lines, Inc., and The Corporation Trust Company, Registered Agent of Greyhound Lines, Inc. A copy of the Notice Letter is attached as Exhibit 1. The Notice Letter is incorporated by reference herein.

27. Copies of the Notice Letter were also mailed to the Administrator of EPA, the Regional Administrator of EPA for Region 1, the Massachusetts Department of Environmental Protection (“MassDEP”) Commissioner, and the EPA Citizen Suit Coordinator.

28. Each of the addressees identified in the preceding paragraphs, including Greyhound, received the Notice Letter. A copy of each return receipt is attached as Exhibit 2.

29. The Notice Letter satisfies the pre-suit notice requirements of the CAA, pursuant to 42 U.S.C. § 7604(b).

30. Neither MassDEP nor EPA has commenced a civil action against Greyhound in court to enforce the violations of vehicle anti-idling laws alleged in this Amended Complaint.

STATUTORY AND REGULATORY BACKGROUND

31. The provisions of the Massachusetts idling regulation at 310 C.M.R. § 7.11(1)(b) are part of a federally enforceable SIP approved by EPA under section 110 of the CAA. 42 U.S.C. § 7410; 40 C.F.R. § 52; 37 Fed. Reg. 23,085.

32. The Massachusetts idling regulation at 310 C.M.R. § 7.11(1)(b) provides:

No person shall cause, suffer, allow, or permit the unnecessary operation of the engine of a motor vehicle while said vehicle is stopped for a foreseeable period of time in excess of five minutes. 310 CMR 17.11 shall not apply to:

1. vehicles being serviced, provided that operation of the engine is essential to the proper repair thereof, or
2. vehicles engaged in the delivery or acceptance of goods, wares, or merchandise for which engine assisted power is necessary and substitute alternate means cannot be made available, or

3. vehicles engaged in an operation for which the engine power is necessary for an associated power need other than movement and substitute alternate power means cannot be made available provided that such operation does not cause or contribute to a condition of air pollution.

33. As a federally enforceable SIP under section 113(b) of the Act, 42 U.S.C. § 7413(b), each separate violation of the Massachusetts idling regulation subjects the violator to a penalty of up to \$121,275 per day per violation for all CAA violations occurring after November 2, 2015, where penalties are assessed on or after December 27, 2023. 40 C.F.R. §§ 19.2, 19.4.

FACTUAL BACKGROUND

34. Greyhound owns, operates, and/or manages, or has owned, operated, and/or managed, buses in Massachusetts.

35. Vehicles owned, operated, and/or managed by Greyhound begin their routes to various cities outside the Commonwealth of Massachusetts at South Station Bus Terminal located at 700 Atlantic Avenue, Boston, MA 02111.

36. Vehicles owned, operated, and/or managed by Greyhound are stored and/or maintained at the South Boston Bus Lot in the Commonwealth of Massachusetts, located at 569 East First Street, Boston, MA 02127.

37. Vehicles owned, operated, and/or managed by Greyhound traverse through Union Station along their routes, located at 55 Frank B. Murray Street, Springfield, MA 01103.

38. Greyhound owns, operates and/or manages vehicles, including diesel-fueled vehicles, carrying passengers from Boston to cities across the United States, including New York City and Washington D.C.

39. Diesel-fueled vehicles emit diesel fuel exhaust, which contains fine particulates, nitrogen oxides (NO_x), sulfur dioxide (SO₂), benzene, formaldehyde, and forty other kinds of toxic air contaminants.

40. Fine particulates have been found to impair lung function, aggravate respiratory illnesses such as asthma, bronchitis, and emphysema, and be associated with premature deaths.

41. The pollutants which comprise vehicle exhaust have been linked to worsened health effects from COVID-19.

42. Particulate air pollution can make people more susceptible to COVID-19 infection and its most severe symptoms by causing or contributing to lung inflammation and chronic lung diseases.

43. Exposure to NO_x can aggravate respiratory diseases, particularly asthma, and lead to respiratory symptoms such as coughing, wheezing, and difficulty breathing.

44. Longer exposures to elevated concentrations of NO_x may contribute to the development of asthma and potentially increase susceptibility to respiratory infections.

45. People with asthma, as well as children and the elderly, are generally at greater risk for the health effects of NO_x.

46. The average national rate of asthma prevalence among adults in the United States is 8.0%. Ctr. for Disease Control and Prevention, *Most Recent National Asthma Data* (last reviewed May 10, 2023), https://www.cdc.gov/asthma/most_recent_national_asthma_data.htm.

47. Asthma prevalence among school-age children in Suffolk County is 13.7%. Mass. Dep't of Pub. Health, *Explore Pediatric Asthma Maps & Tables*, Bureau of Climate and Env't Health (last updated July 23, 2024), <https://matracking.ehs.state.ma.us/Health-Data/Asthma/index.html#MyPopup>.

48. Studies have shown that exposure to air pollutants such as PM 2.5 can lead to Alzheimer's in brain tissue, as there is a correlation between air pollution and cognitive decline. Amudalat Ajasa, *Air Pollution Tied to Signs of Alzheimer's in Brain Tissue, Study Finds*, Env't

(February 23, 2024, 6:00 AM), <https://www.washingtonpost.com/climate-environment/2024/02/23/alzheimers-brain-air-pollution-study/>.

49. Exposure to SO₂ can cause respiratory illness, aggravation of asthma, aggravation of existing cardiovascular disease, alteration in pulmonary defenses, and other adverse effects on breathing.

50. Exposure to high levels of SO₂ can cause chronic hypersensitivity to a wide range of pollutants which irritate the respiratory system.

51. Children, the elderly, and people with asthma, cardiovascular disease, or chronic lung disease (such as bronchitis or emphysema) are particularly susceptible to the adverse effects of SO₂.

52. Benzene is a volatile organic compound (“VOC”) and is designated as a Hazardous Air Pollutant under the Clean Air Act. 42 U.S.C §7412(b)(1).

53. Benzene is a known human carcinogen. Benzene exposure can also cause neurological harm in humans and animals.

54. Exposure to formaldehyde can cause eye, nose, and throat irritation and can harm the nasal cavity.

55. Other effects seen from exposure to high levels of formaldehyde in humans include coughing, wheezing, chest pains, and bronchitis.

56. Longer exposures to elevated concentrations of formaldehyde have been associated with respiratory symptoms and eye, nose, and throat irritation.

57. EPA considers formaldehyde to be a probable human carcinogen (cancer-causing agent).

58. Greyhound causes, suffers, allows, and/or permits the emission of fine particulates, nitrogen oxides (NO_x), sulfur dioxide (SO₂), benzene, formaldehyde, and forty other kinds of toxic air contaminants into the atmosphere from the South Boston and South Station lots.

59. The Medal of Honor Park is within 0.3 miles of the South Boston Lot.

60. The Park consists of a playground and a Vietnam Memorial where community members have picnics, walk their dogs, and recreate.

61. The Massachusetts Bay Transportation Authority bus number seven (7) going outbound and inbound stops at Summer Street and East First Street.

62. The bus stop mentioned in the preceding paragraph is 450 feet from the South Boston Lot.

63. Joseph P. Tynan Elementary School is 0.4 miles from the South Boston Lot.

64. The East 1st Street Dog Park and First Street Park are 0.3 miles from the South Boston Lot.

65. The South Station Bus Terminal is located directly next to an enclosed parking lot for customers of South Station trains and buses.

66. The Rose Fitzgerald Kennedy Greenway is located within 0.2 miles of the South Station Bus Terminal.

67. The Rose Kennedy Greenway is an outdoor greenspace that hosts children's activities and community events commonly used by the residents of Boston.

68. Tufts Medical Center is 0.5 miles from the South Station Bus Terminal.

69. Tufts Medical Center is a world-renowned hospital providing care in 47 specialties, serving over 460,000 patients a year on average.

70. The Boston Harborwalk is approximately 43 miles of continuous walking path that goes through Seaport and Downtown areas in the City of Boston. The path is designed for outside recreation.

71. Parts of the Boston Harborwalk are within 0.3 miles of the South Station Bus Terminal.

72. The areas closest on the walking path to the South Station Bus Terminal include the Rolling Bridge Park, Fort Point Pier, and Lolita Tequila Bar Patio.

73. According to the 2016-2020 American Community Survey (ACS) data, approximately 675,647 people live in Boston.

74. Steiger Park is 0.4 miles from Union Station.

75. In 2024 Springfield, Massachusetts ranked among the top five cities in the nation for asthma prevalence according to the Asthma and Allergy Foundation of America.

76. Springfield, Massachusetts is an environmental justice community.

GREYHOUND'S VIOLATIONS OF THE CLEAN AIR ACT

77. On the dates listed below in separate paragraphs, an investigator observed Greyhound's vehicles idling in excess of five minutes for the following amounts of time in the following locations:

Paragraph Number	Date	Location of Vehicle	Idling Start Time	Idling End Time	Duration of Idling	Excess Idling
78.	12/26/2023	South Boston Bus Lot	5:00 AM	5:06 AM	6 min	1 min
79.	12/26/2023	South Boston Bus Lot	5:37 AM	5:56 AM	9 min	4 min
80.	12/26/2023	569 E 1St, St. So. Boston MA	6:03 AM	6:10 AM	7 min	2 min
81.	12/26/2023	South Boston Bus Lot	6:03 AM	6:15 AM	12 min	7 min
82.	12/26/2023	South Boston Bus Lot	7:01 AM	7:07 AM	6 min	1 min
83.	12/26/2023	South Boston Bus Lot	7:37 AM	7:51 AM	14 min	9 min

84.	12/26/2023	South Boston Bus Lot	7:37 AM	9:54 AM	137 min	132 min
85.	12/26/2023	South Boston Bus Lot	8:03 AM	9:10 AM	67 min	62 min
86.	12/26/2023	South Boston Bus Lot	8:18 AM	8:29 AM	11 min	6 min
87.	12/26/2023	South Boston Bus Lot	8:45 AM	9:23 AM	38 min	33 min
88.	12/26/2023	South Boston Bus Lot	9:44 AM	10:10 AM	26 min	21 min
89.	12/27/2023	South Boston Bus Lot	5:01 AM	5:27 AM	26 min	21 min
90.	12/27/2023	South Boston Bus Lot	5:41 AM	6:05 AM	20 min	15 min
91.	12/27/2024	South Boston Bus Lot	6:54 AM	7:05 AM	9 min	4 min
92.	12/27/2023	South Boston Bus Lot	7:43 AM	8:11 AM	28 min	23 min
93.	12/28/2023	South Boston Bus Lot	5:17 AM	5:33 AM	16 min	11 min
94.	12/28/2023	South Boston Bus Lot	6:03 AM	6:17 AM	14 min	9 min
95.	12/28/2023	South Boston Bus Lot	6:23 AM	6:39 AM	16 min	11 min
96.	12/28/2023	South Boston Bus Lot	6:57 AM	7:19 AM	22 min	17 min
97.	12/28/2023	South Boston Bus Lot	7:41 AM	7:51 AM	11 min	6 min
98.	12/28/2023	South Boston Bus Lot	8:16 AM	8:26 AM	10 min	5 min
99.	12/28/2023	South Boston Bus Lot	8:32 AM	9:03 AM	31 min	26 min
100.	1/17/2024	South Boston Bus Lot	5:05AM	5:40 AM	35 min	30 min
101.	1/17/2024	South Boston Bus Lot	5:30 AM	5:44 AM	14 min	9 min
102.	1/17/2024	South Boston Bus Lot	5:51 AM	6:19AM	28 min	23 min
103.	1/18/2024	South Boston Bus Lot	5:11 AM	5:30 AM	19 min	14 min
104.	1/18/2024	South Boston Bus Lot	6:13 AM	6:23 AM	10 min	5 min
105.	1/18/2024	South Boston Bus Lot	7:38 AM	7:45 AM	7 min	2 min
106.	1/18/2024	South Boston Bus Lot	8:37 AM	8:41 AM	14 min	9 min

107.	1/18/2024	South Boston Bus Lot	9:01 AM	9:40 AM	39 min	34 min
108.	4/9/2024	South Boston Bus Lot	7:45 AM	8:06 AM	21 min	16 min
109.	4/9/2024	South Boston Bus Lot	8:23 AM	8:43 AM	20 min	15 min
110.	4/10/2024	South Boston Bus Lot	4:59 AM	5:07 AM	8 min	3 min
111.	4/10/2024	South Boston Bus Lot	7:32 AM	8:07 AM	35 min	30 min
112.	4/10/2024	South Boston Bus Lot	7:47 AM	8:05 AM	18 min	13 min
113.	4/10/2024	South Boston Bus Lot	7:48 AM	8:02 AM	14 min	9 min
114.	4/10/2024	South Boston Bus Lot	8:39 AM	8:45 AM	6 min	1 min
115.	4/18/2024	South Boston Bus Lot	5:06 AM	6:28 AM	82 min	77 min
116.	4/18/2024	South Boston Bus Lot	5:06 AM	6:07 AM	61 min	56 min
117.	4/25/2024	South Boston Bus Lot	5:16 AM	5:43 AM	27 min	22 min
118.	4/25/2024	South Boston Bus Lot	7:26 AM	7:48 AM	22 min	17 min
119.	4/25/2024	South Boston Bus Lot	8:18 AM	8:32 AM	14 min	9 min
120.	4/26/2024	South Boston Bus Lot	5:08 AM	5:36 AM	28 min	23 min
121.	4/26/2024	South Boston Bus Lot	5:07 AM	6:04 AM	56 min	51 min
122.	4/26/2024	South Boston Bus Lot	6:28 AM	6:42 AM	14 min	9 min
123.	4/26/2024	South Boston Bus Lot	7:22 AM	7:30 AM	8 min	3 min
124.	5/20/2024	South Boston Bus Lot	8:12 AM	8:29 AM	17 min	12 min
125.	5/20/2024	South Boston Bus Lot	8:31 AM	8:50 AM	19 min	14 min
126.	5/20/2024	South Boston Bus Lot	10:08 AM	10:14 AM	6 min	1 min
127.	5/28/2024	South Boston Bus Lot	8:19 AM	8:30 AM	11 min	6 min
128.	5/28/2024	South Boston Bus Lot	8:52 AM	9:03 AM	11 min	6 min
129.	5/28/2024	South Station Bus Terminal	10:27 AM	10:45 AM	18 min	13 min

130.	6/13/2024	South Station Bus Terminal	6:38 AM	7:01 AM	23 min	18 min
131.	6/13/2024	South Station Bus Terminal	7:50 AM	8:10 AM	20 min	15 min
132.	6/13/2024	South Station Bus Terminal	8:13 AM	8:27 AM	14 min	9 min
133.	6/13/2024	South Station Bus Terminal	8:26 AM	8:53 AM	37 min	32 min
134.	8/26/2024	South Boston Bus Lot	4:57 AM	5:16 AM	19 min	14 min
135.	8/26/2024	South Boston Bus Lot	5:34 AM	5:42 AM	8 min	3 min
136.	8/26/2024	South Boston Bus Lot	6:44 AM	7:01 AM	17 min	12 min
137.	8/26/2024	South Boston Bus Lot	8:00 AM	8:20 AM	20 min	15 min
138.	8/26/2024	South Boston Bus Lot	8:58 AM	9:10 AM	12 min	7 min
139.	8/30/2024	South Boston Bus Lot	5:41 AM	5:59 AM	18 min	13 min
140.	8/30/2024	South Boston Bus Lot	5:59 AM	6:17 AM	18 min	13 min
141.	8/30/2024	South Boston Bus Lot	7:15 AM	7:35 AM	20 min	15 min
142.	8/30/2024	South Boston Bus Lot	7:38 AM	8:00 AM	22 min	17 min

143. Plaintiff's investigator observed frequent and regular idling at the South Boston Bus Lot and South Station Bus Terminal, between the hours of 5:00 am and 9:00 am on weekdays between December 2023 and August 2024.

144. Plaintiff's investigator visited the South Boston Bus Lot on 14 days in six separate months. The visits occurred across six different months (December, January, April, May, June, and August), and across five different days (Monday, Tuesday, Wednesday, Thursday, Friday).

145. Greyhound's vehicles were found idling in excess of five minutes 13 out of the 14 instances Plaintiff's investigator visited the South Boston Bus Lot.

146. Plaintiff's investigator visited the South Station Bus Terminal on two days in May and June 2024.

147. Greyhound's vehicles were found idling in excess of five minutes both times Plaintiff's investigators visited South Station Bus Terminal.

148. On the dates below, Greyhound's GPS technology, Saucon, indicates Greyhound vehicles idling in excess of five minutes at South Station Bus Terminal, the South Boston Bus Lot, and Union Station:¹

Paragraph Number	Date	Location of Vehicle	Idling Start Time	Idling End Time	Duration of Idling	Excess Idling
149.	12/26/2023	South Boston Bus Lot	5:55 PM	6:01 PM	6 min	1 min
150.	12/26/2023	South Boston Bus Lot	10:45 AM	11:00 AM	15 min	10 min
151.	12/26/2023	South Boston Bus Lot	9:05 AM	9:13 PM	8 min	3 min
152.	12/26/2023	South Boston Bus Lot	8:56 AM	11:14 AM	138 min	133 min
153.	12/26/2023	South Boston Bus Lot	7:31 AM	7:45 AM	14 min	9 min
154.	12/27/2023	South Boston Bus Lot	7:12 AM	7:24 AM	12 min	7 min
155.	12/28/2023	South Boston Bus Lot	5:19 AM	5:38 AM	19 min	14 min
156.	12/28/2023	South Boston Bus Lot	6:49 AM	6:57 AM	8 min	3 min
157.	1/18/2024	South Boston Bus Lot	6:47 AM	6:55 AM	8 min	3 min
158.	1/18/2024	South Station Bus Terminal	7:30 AM	8:05 AM	35 min	30 min
159.	1/18/2024	South Boston Bus Lot	4:32 AM	5:01 AM	29 min	24 min
160.	1/18/2024	South Station Bus Terminal	4:47 AM	4:56 AM	9 min	4 min
161.	1/18/2024	Union Station (Springfield)	6:33 AM	6:45 AM	12 min	7 min

¹ The Saucon idling data recorded the idling times to the second, in HH:MM:SS. CLF rounded to the nearest minute for readability.

162.	4/9/2024	South Boston Bus Lot	12:41 PM	1:19 PM	38 min	33 min
163.	4/9/2024	South Station Bus Terminal	1:03 PM	1:16 PM	13 min	8 min
164.	4/10/2024	South Boston Bus Lot	4:08 AM	4:33 AM	25 min	20 min
165.	4/10/2024	South Station Bus Terminal	4:18 AM	4:26 AM	8 min	3 min
166.	4/10/2024	South Station Bus Terminal	4:47 AM	5:11 AM	24 min	19 min
167.	4/10/2024	Union Station (Springfield)	6:27 AM	6:40 AM	13 min	8 min
168.	4/10/2024	South Boston Bus Lot	7:12 AM	7:53 AM	41 min	36 min
169.	4/10/2024	South Station Bus Terminal	10:58 PM	11:56 AM	58 min	53 min
170.	4/10/2024	South Boston Bus Terminal	9:52 PM	10:50 PM	58 min	53 min
171.	4/10/2024	South Boston Bus Lot	7:46 AM	7:52 AM	6 min	1 min
172.	4/10/2024	South Boston Bus Lot	4:02 PM	4:22 PM	20 min	15 min
173.	4/10/2024	South Station Bus Terminal	7:01 AM	7:09 AM	8 min	3 min
174.	4/10/2024	South Station Bus Terminal	4:33 PM	4:58 PM	25 min	20 min
175.	4/18/2024	South Boston Bus Lot	5:07 AM	5:26 AM	19 min	14 min
176.	4/18/2024	South Station Bus Terminal	5:31 AM	5:46 AM	15 min	10 min
177.	4/18/2024	South Boston Bus Lot	5:28 AM	6:37 AM	69 min	64 min
178.	4/18/2024	South Station Bus Terminal	6:00 AM	6:26 AM	26 min	21 min
179.	4/18/2024	Union Station (Springfield)	8:00 AM	8:17 AM	17 min	12 min
180.	4/25/2024	South Boston Bus Lot	6:49 AM	7:10 AM	21 min	16 min
181.	4/25/2024	South Station Bus Terminal	7:31 AM	8:00 AM	29 min	24 min
182.	4/25/2024	South Boston Bus Lot	7:33 AM	7:46 AM	13 min	8 min
183.	4/25/2024	South Station Bus Terminal	7:50 AM	7:57 AM	7 min	2 min
184.	4/25/2024	South Boston Bus Lot	4:45 AM	5:10 AM	25 min	20 min

185.	4/26/2024	South Station Bus Terminal	5:34 AM	5:55 AM	21 min	16 min
186.	4/26/2024	South Boston Bus Lot	5:03 AM	5:25 AM	22 min	17 min
187.	4/26/2024	South Boston Bus Lot	4:40 AM	4:57 AM	17 min	12 min
188.	4/26/2024	South Station Bus Terminal	4:36 AM	5:38 AM	62 min	57 min
189.	4/26/2024	South Station Bus Terminal	4:59 AM	5:17 AM	17 min	12 min
190.	4/26/2024	South Boston Bus Lot	10:29 AM	10:35 AM	6 min	1 min
191.	4/26/2024	South Boston Bus Lot	10:05 AM	10:13 AM	8 min	3 min
192.	4/26/2024	South Boston Bus Lot	9:36 AM	10:00 AM	24 min	19 min
193.	4/26/2024	South Boston Bus Lot	7:50 AM	8:12 AM	22 min	17 min
194.	4/26/2024	South Boston Bus Lot	6:00 AM	6:12 AM	12 min	7 min
195.	4/26/2024	South Boston Bus Lot	5:43 AM	5:59 AM	16 min	11 min
196.	4/26/2024	South Boston Bus Lot	11:40 AM	11:50 AM	10 min	5 min
197.	5/20/2024	South Boston Bus Lot	7:03 AM	7:29 AM	26 min	21 min
198.	5/20/2024	South Station Bus Terminal	7:29 AM	7:47 AM	18 min	13 min
199.	5/20/2024	South Station Bus Terminal	7:52 AM	8:15 AM	23 min	18 min
200.	5/20/2024	South Boston Bus Lot	7:18 AM	7:58 AM	40 min	35 min
201.	5/20/2024	South Station Bus Terminal	9:16 AM	9:23 AM	7 min	2 min
202.	5/28/2024	South Boston Bus Lot	5:25 AM	5:31 AM	6 min	1 min
203.	5/28/2024	South Station Bus Terminal	7:31 AM	7:43 AM	12 min	7 min
204.	5/28/2024	South Boston Bus Lot	7:07 AM	7:35 AM	28 min	23 min
205.	5/28/2024	South Boston Bus Lot	9:20 AM	10:11 AM	51 min	46 min
206.	5/28/2024	South Boston Bus Lot	8:29 AM	8:36 AM	7 min	2 min
207.	5/28/2024	Union Station (Springfield)	12:11 PM	12:25 PM	14 min	9 min

208.	5/28/2024	South Station Bus Terminal	9:45 AM	10:03 AM	18 min	13 min
209.	5/28/2024	South Station Bus Terminal	8:03 AM	8:15 AM	12 min	7 min
210.	5/28/2024	South Boston Bus Lot	7:38 AM	7:45 AM	7 min	2 min
211.	6/13/2024	South Boston Bus Lot	2:18 PM	4:37 PM	149 min	144 min
212.	6/13/2024	South Station Bus Terminal	6:45 PM	6:58 PM	13 min	8 min
213.	6/13/2024	South Boston Bus Lot	6:24 PM	6:45 PM	21 min	16 min
214.	6/13/2024	South Station Bus Terminal	7:11 AM	7:23 AM	12 min	7 min
215.	6/13/2024	South Station Bus Terminal	6:01 AM	6:31 AM	30 min	25 min
216.	6/13/2024	South Boston Bus Lot	5:24 AM	7:05 AM	101 min	96 min
217.	6/13/2024	Union Station (Springfield)	8:01 AM	8:30 AM	29 min	24 min
218.	8/30/2024	South Boston Bus Lot	9:50 PM	9:56 PM	6 min	1 min
219.	8/30/2024	South Boston Bus Lot	7:01 AM	7:26 AM	25 min	20 min
220.	8/30/2024	South Station Bus Terminal	5:59 AM	6:33 AM	34 min	29 min
221.	8/30/2024	South Boston Bus Lot	5:18 AM	5:41 AM	23 min	18 min
222.	8/30/2024	Union Station (Springfield)	7:50 AM	8:13 AM	23 min	18 min
223.	8/30/2024	South Station Bus Terminal	2:26 PM	2:48 PM	22 min	17 min
224.	8/30/2024	South Boston Bus Lot	1:45 PM	2:43 PM	58 min	53 min
225.	8/30/2024	South Boston Bus Lot	6:35 AM	7:17 AM	42 min	37 min

226. Saucon indicated Greyhound's vehicles idled for at least twenty minutes or more at least 38 times.

227. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound had a pattern and practice of frequent and regular idling in excess of five minutes at the South Boston Bus Lot on every day that the buses were operating since July 11, 2019.

228. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound will continue to frequently and regularly idle vehicles at the South Boston Bus Lot every day that the buses operate.

229. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound has a pattern and practice of frequent and regular idling in excess of five minutes at South Station Bus Terminal on every day that the buses were operating since July 11, 2019.

230. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound will continue to frequently and regularly idle vehicles at South Station Bus Terminal every day that the buses operate.

231. Greyhound's idling data from its Saucon GPS technology has shown Greyhound buses at Union Station in Springfield, Massachusetts six times.

232. Based on Greyhound's idling data, Greyhound has a pattern and practice of frequent and regular idling in excess of five minutes at Union Station every day that the buses were in operation since July 11, 2019.

233. Based on Greyhound's idling data, Greyhound will continue to frequently and regularly idle vehicles at Union Station every day that the buses operate.

234. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound has a pattern and practice of idling its vehicles in excess of five minutes across Massachusetts.

235. Plaintiff believes that additional information from other sources not yet publicly available, including any technology installed in Greyhound's buses that is capable of monitoring and recording excess idling, will reveal additional violations.

**PLAINTIFF AND ITS MEMBERS ARE HARMED BY DEFENDANT'S CLEAN AIR
ACT VIOLATIONS**

236. Plaintiff's members live, rent or own property, study and attend school, use transit, and/or spend time shopping, recreating, and conducting activities near the locations where vehicles owned, operated, and/or managed by Greyhound were observed idling.

237. Plaintiff's members reside in and around Boston and Springfield.

238. Plaintiff's members include individuals who work, recreate, and visit family and friends near the South Boston Lot, South Station and Union Station; and who visit restaurants and shops near these locations.

239. Plaintiff's members take the MBTA number seven bus from Summer Street and First Street weekly, directly next to the South Boston Bus Lot.

240. Plaintiff's members recreate at Medal of Honor Park weekly.

241. Plaintiff's members include individuals who walk outdoors near the South Boston Bus Lot.

242. Plaintiff's members take buses to the South Station Bus Terminal weekly.

243. Plaintiff's members breathe the emissions and air pollutants which Greyhound causes, suffers, allows, or permits to be emitted from vehicles they own, operate and/or manage.

244. Plaintiff's members can observe or smell air pollution coming from vehicles owned, operated and/or managed by Greyhound.

245. Plaintiff's members who live near and spend time at the parks, places of worship, cultural centers, transit stations, hospitals, and/or educational institutions near the locations

where vehicles owned, operated, and/or managed by Greyhound were observed idling have asthma, experience trouble breathing, and/or suffer from other respiratory symptoms.

246. Plaintiff's members are reasonably concerned about inhaling carcinogens and other pollutants emitted by vehicles owned, operated, and/or managed by Greyhound.

247. Plaintiff's members want to breathe as little air pollution from vehicles owned, operated, and/or managed by Greyhound as possible.

248. Plaintiff's members are reasonably concerned that the emissions released from vehicles owned, operated, and/or managed by Greyhound have harmed, continue to harm and threaten, and will harm and threaten their health, well-being, quality of life, and enjoyment.

249. The greater the exposure to particulate matter, nitrogen oxides, sulfur dioxide, benzene, and formaldehyde, and the higher the levels of exposure, the more health and well-being are compromised.

250. The actual and threatened harm to Plaintiff's members would be redressed by an injunction, civil penalty, and other relief that prevents or deters future violations of the Act by Greyhound and that requires Greyhound to offset its pollution from these violations by reducing its pollution or otherwise remediating harm that has already been caused to Plaintiff's members and their local communities.

CLAIM FOR RELIEF

**Cause of Action:
Violation of Massachusetts Idling Regulation**

251. Plaintiff incorporates the allegations contained in the above paragraphs as though fully set forth herein.

252. The Massachusetts idling regulation at 310 C.M.R. § 7.11(1)(b) prohibits “the unnecessary operation of the engine of a motor vehicle while said vehicle is stopped for a foreseeable period of time in excess of five minutes.”

253. A bus, including the shuttle buses at issue here, is defined as a “motor vehicle” under 310 C.M.R. § 7.00.

254. Greyhound caused, suffered, allowed, and/or permitted motor vehicles to operate unnecessarily while those vehicles were stopped for a foreseeable period of time in excess of five minutes.

255. The operation of the engines of vehicles owned, operated, and/or managed by Greyhound did not occur within any exceptions listed in 310 C.M.R. § 7.11(1)(b)(1), (2), or (3).

256. Greyhound violated 310 C.M.R. § 7.11(1)(b), an applicable SIP provision, numerous times during specific incidents observed by an investigator and indicated by Greyhound’s idling data in December of 2023 and January, April, May, June, and August of 2024.

257. Based upon CLF’s observations of Greyhound’s idling and Greyhound’s idling data, Greyhound violated 310 C.M.R. § 7.11(1)(b), an applicable SIP provision, regularly and frequently since July 11, 2019, at the South Boston Bus Lot.

258. Based upon CLF’s observations of Greyhound’s idling and Greyhound’s idling data, Greyhound violated 310 C.M.R. § 7.11(1)(b), an applicable SIP provision, regularly and frequently since July 11, 2019, at the South Station Bus Terminal.

259. Based upon CLF's observations of Greyhound's idling and Greyhound's idling data, Greyhound violated 310 C.M.R. § 7.11(1)(b), an applicable SIP provision, regularly and frequently since July 11, 2019, at Union Station.

260. Pursuant to section 113(b) of the Act, 42 U.S.C. § 7413(b), and 40 C.F.R. §§ 19.2, 19.4, Greyhound is liable for a civil penalty of up to \$124,426 per day for each violation that occurred after November 2, 2015, where penalties are assessed on or after January 8, 2025.

RELIEF REQUESTED

261. Wherefore, Plaintiff respectfully requests that this Court grant the following relief:

- (a) declare Greyhound to have violated and to be in violation of 310 C.M.R. § 7.11(1)(b) for causing, suffering, allowing and/or permitting motor vehicles to operate unnecessarily while those vehicles were stopped for a foreseeable period of time in excess of five minutes;
- (b) permanently enjoin Greyhound from causing, suffering, allowing, or permitting the idling of any motor vehicles in violation of 310 C.M.R. § 7.11(1)(b);
- (c) order Greyhound to comply fully and immediately with 310 C.M.R. § 7.11(1)(b);
- (d) order Greyhound to pay civil penalties of \$124,426 per day for each violation for all CAA violations that occurred after November 2, 2015 and that are assessed on or after January 8, 2025;
- (e) order Greyhound to take appropriate actions to remedy harm caused by Greyhound's noncompliance with the Clean Air Act;
- (f) award Plaintiff's costs (including reasonable attorney, witness, and consultant fees) as permitted by Section 304 (d) of the Clean Air Act, 42 U.S.C. § 7604(d); and
- (g) award any such other and further relief as the Court may deem appropriate.

Respectfully submitted this 6th day of August, 2025.

Conservation Law Foundation, Inc.,

By its attorneys,

/s/ Clare Soria

Clare Soria, No. 711648

Heather A. Govern, No. 688482

Conservation Law Foundation, Inc.

62 Summer St.

Boston, MA 02110

(617) 850-1789

csoria@clf.org

ATTORNEYS FOR PLAINTIFF

CERTIFICATE OF SERVICE

I hereby certify that on August 6, 2025, the foregoing document was filed through the ECF system, by which means a copy of the filing will be sent electronically to all parties registered with the ECF system.

/s/ Clare Soria
Clare Soria